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INFORMATION: Interpretations of corrosion control regulations

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Attached are two interpretations of the corrosion control regulations that we promised to provide. One answers whether electrical surveys must always be run in remote areas. The other answers whether anodes that an operator voluntarily installs whenever a pipeline is uncovered must be tested under §192.465(a). I believe the latter interpretation will also help settle the "hot spot" confusion, but if you feel more needs to be said on this topic, we can discuss it in any NPRM that results from the ANPRM on corrosion control.

We are using the occasion of these interpretations to change the form on which interpretations are issued. The old form purported to limit the effect of each interpretation to a particular operator and a particular set of facts. In contrast, we find that most of our interpretations are generally applicable to all operators because they explain the meaning of generally applicable regulations. Beginning now, interpretations that we believe have general applicability will be issued on a form (Form B, copy attached) that clearly identifies the interpretation as generally applicable to all operators, including operators under 5(a) State jurisdictions. The other interpretation--ones that do not explain the meaning of a general regulation but merely apply it or previously issued interpretations to a set of facts--will be issued on a separate form (Form A, copy attached) that identifies the interpretation as applicable only to the person involved and the facts presented.

As an aid to making the generally applicable interpretations enforceable, we intend to publish new ones periodically in the Federal Register. Also, toward this end, you could revive the policy of publishing interpretations in the Advisory Bulletin. The Bulletin is widely read, and such publications may be construed as meeting the legal requirement to notify operators of interpretations that are not in the Federal Register before holding them responsible for compliance.

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DEPARTMENT OF TRANSPORTATION
RESEARCH AND SPECIAL PROGRAMS ADMINISTRATION
MATERIALS TRANSPORTATION BUREAU

PIPELINE SAFETY REGULATORY INTERPRETATION

Note: This pipeline safety regulatory interpretation applies to all operators that are subject to the rule under Federal or State law.

SECTION: 192.465(a)

SUBJECT: Monitoring cathodic protection that is voluntarily installed.

FACTS: None.

QUESTION: In Amendment 192-35 (44 FR 75384, December 20, 1979), which permitted short sections of cathodically protected transmission lines to be tested on a sampling basis, the Materials Transportation Bureau stated that the "regulation applies to pipelines that are separately protected by the 'hot spot' method." Does this mean that anodes an operator voluntarily installs whenever a pipeline is uncovered are subject to the testing requirements of §192.465(a)?

INTERPRETATION: Section 192.465(a) requires, in part, that each pipeline that is under cathodic protection must be tested "to determine whether the cathodic protection meets the requirements of §192.463." In §192.463, paragraph (a) prescribes the level of cathodic protection that each cathodic protection system "required by this subpart" (Subpart I of Part 192) must provide. The reference to the requirements of §192.463, which, consistent with §192.463(a), only apply to cathodic protection systems that are required by Subpart I, strongly implies that the testing requirements of §192.465(a) only apply to pipelines on which cathodic protection is required by Subpart I. There does not appear to be any contrary intent from our reading of the history of §192.465(a) and Subpart I. Further, to apply the testing requirements to voluntarily installed anodes (or cathodic protection that is not required by Subpart I) would tend to discourage voluntary practices that are in interest of public safety. Pipelines on which anodes have been voluntarily installed would, however, be subject to the 3-year re-evaluation requirements of §192.465(e) which by logical extension of the above reasoning, apply to pipelines that are not cathodically protected as required by Subpart I.

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DEPARTMENT OF TRANSPORTATION
RESEARCH AND SPECIAL PROGRAMS ADMINISTRATION
MATERIALS TRANSPORTATION BUREAU

PIPELINE SAFETY REGULATORY INTERPRETATION

Note: This pipeline safety regulatory interpretation applies to all operators that are subject to the rule under Federal or State law.

SECTION: 192.457(c) and 192.465(e)

SUBJECT: Electrical surveys in remote areas.

FACTS: None.

QUESTION: In the case of cathodically unprotected pipelines located in remote areas, must an electrical survey be performed, where practical, as part of the 3-year re-evaluation required by §192.465(e), even though circumstances indicate that any corrosion found by the survey would not be expected to endanger public safety?

INTERPRETATION: The purpose of §192.465(e) is to require that cathodic protection be installed where "active corrosion" exists on unprotected pipelines. The term "active corrosion" is defined in §192.457(c) to mean "continuing corrosion which, unless controlled, could result in a condition that is detrimental to public safety." As this definition implies, there are segments of pipelines on which continuing corrosion would not endanger public safety. Indeed, the preamble to Amendment 192-4, which established §192.457(c) and 192.465(e), makes it clear this

implication is intended by the definition of "active corrosion." Such segments might be found in remote locations or other places where because of the pipeline's distance from people, it is not reasonable to foresee that corrosion or, worse, a corrosion-caused leak would be detrimental to public safety. Similarly, corrosion determined to be progressing so slowly that leakage would not result before the next 3-year re-evaluation would not be detrimental to public safety.

Because §192.457(b) as well as §192.465(e) requires the use of electrical surveys in determining the existence of active corrosion, the Office of Pipeline Safety Operations stated in a 1976 interpretation (41 FR 29128) that an electrical survey is the first step in finding active corrosion. As a result, operators have had to conduct surveys on pipelines located in remote areas even though corrosion-caused leaks in those locations would not be considered detrimental to public safety.

We believe that to blindly run electrical surveys in areas where existing and reasonably foreseeable circumstances show that corrosion-caused leaks would not be detrimental to public safety is inconsistent with the "active corrosion" definition. Therefore, we will no longer apply the 1976 interpretation on this subject. Instead, in complying with the 3-year re-evaluation required by §192.465(e), operators may, first, consider all factors relevant to determining whether a corrosion-caused leak occurring within the 3 years before the next re-evaluation would be detrimental to public safety. Then, in areas where it is reasonable to foresee that such leaks would be detrimental to public safety, §192.465(e) requires that electrical surveys be run, if practical, to look for continuing corrosion and that cathodic protection be applied where continuing corrosion is found.